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## AGENDA

<b>Committee</b>	CHILDREN AND YOUNG PEOPLE SCRUTINY COMMITTEE	
<b>Date and Time of Meeting</b>	TUESDAY, 11 SEPTEMBER 2018, 4.30 PM	
<b>Venue</b>	COMMITTEE ROOM 4 - COUNTY HALL	
<b>Membership</b>	Councillor Lee Bridgeman (Chair) Councillors De'Ath, Philippa Hill-John, Joyce, Morgan, Murphy, Phillips, Taylor and Singh  Patricia Arlotte (Roman Catholic representative), Carol Cobert (Church in Wales representative), Rebecca Crump (Parent Governor Representative), Karen Dell'Armi (Parent Governor Representative) and Hutchings	
		<i>Time approx.</i>
<b>1</b>	<b>Apologies for Absence</b>  To receive apologies for absence.	4.30 pm
<b>2</b>	<b>Declarations of Interest</b>  To be made at the start of the agenda item in question, in accordance with the Members' Code of Conduct.	
<b>3</b>	<b>Minutes (Pages 3 - 22)</b>  To approve as a correct record the minutes of this committee for the 12 June and 10 July 2018 and the joint committee minutes of the 4 July 2018.	
<b>4</b>	<b>Provisional Performance of Cardiff's Schools 2017 Report (Pages 23 - 32)</b>  To receive details of the provision A level and GCSE results for 2017/18.	4.35 pm
<b>5</b>	<b>Cardiff 2020 - 2025 Proposals and Curriculum and Skills Briefing (Pages 33 - 38)</b>	5.10 pm

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To receive briefings from the Director on the proposals for the revision of Cardiff 2020 to develop a new Cardiff 2020 – 2025, as well as details of the Curriculum and Skills convention.

**6 Children's Services Performance Management Information - Quarter 1 Report** (Pages 39 - 40) 5.40 pm

To consider and review the Children's Service's performance data and management actions for the first quarter of this year.

**7 Work Programme** (Pages 41 - 50) 7.10 pm

To consider and approve the Committee's forward work programme.

**8 Way Forward** 7.30 pm

**9 Urgent Items (if any)**

**10 Date of next meeting**

The next scheduled meeting of the Children and Young People's scrutiny committee is on Tuesday 9 October 2018 at 4.30 pm.

**Davina Fiore**

**Director Governance & Legal Services**

Date: Wednesday, 5 September 2018

Contact: Mandy Farnham,

02920 872618, Mandy.Farnham@cardiff.gov.uk

CHILDREN AND YOUNG PEOPLE SCRUTINY COMMITTEE

12 JUNE 2018

Present: Councillor Bridgeman (Chairperson), Councillors Philippa Hill-John, Joyce, Murphy, Phillips, Taylor and Singh

Co-opted Members: Carol Cobert (Church in Wales representative), Rebecca Crump (Parent Governor Representative) and Karen Dell'Armi (Parent Governor Representative)

1 : APPOINTMENT OF CHAIR AND COMMITTEE MEMBERSHIP

The Committee noted that Council at its meeting on 24 May 2018 appointed Councillor Lee Bridgeman as Chair and the following Members to the Committee:

Councillors De'Ath, Philippa Hill-John, Joyce, Morgan, Murphy, Phillips, Taylor and Singh.

Co-Optees Patricia Arlotte (Roman Catholic Representative), Carol Cobert (Church in Wales Representative), Rebecca Crump (Parent Governor Representative), Karen Dell'Armi (Parent Governor Representative).

2 : TERMS OF REFERENCE

The Committee noted the terms of reference as agreed by Council at its meeting on 24 May 2018.

To scrutinise, measure and actively promote improvement in the Council's performance in the provision of services and compliance with Council policies, aims and objectives in the area of children and young people, including:

- School Improvement
- Schools Organisation
- School Support Services
- Education Welfare & Inclusion
- Early Years Development
- Special Educational Needs
- Governor Services
- Children's Social Services
- Children & Young Peoples Partnership
- Youth Services and Justice
- Play Services

To assess the impact of partnerships with and resources and services provided by external organisations including the Welsh Government, joint local government services, Welsh Government Sponsored Public Bodies and quasi-departmental non-governmental bodies on the effectiveness of Council service delivery.

To report to an appropriate Cabinet or Council meeting on its findings and to make recommendations on measures which may enhance Council performance or service delivery in this area.

### 3 : APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors De'Ath and Morgan and Patricia Arlotte.

### 4 : DECLARATIONS OF INTEREST

No declarations of interest were received.

### 5 : MINUTES

The minutes of the meeting held on 8 May were approved as a correct record and signed by the Chairperson.

### 6 : CHILDREN'S SERVICES QUARTER 4 PERFORMANCE REPORT

The Chairperson welcomed Councillor Graham Hinchey (Cabinet Member – Children & Families), Sarah McGill (Corporate Director, People and Communities) and Irfan Alam (Assistant Director, Children's Services) to the meeting and to present the report.

The Chairperson invited Councillor Hinchey to make a statement in which he explained that officers from Children's Services were working to develop a more simplified version of the performance report which meets the needs of Members and enables officers to easily provide the necessary information. He welcomed the Committee's proposal to have a performance panel.

The Corporate Director, People and Communities gave a presentation which provided Members with an outline of the new approach to performance management. She stressed her wish to improve the performance reports and recognised the need for the Committee to receive additional information to fully understand issues in Children's Services.

Members were invited to comment, seek clarification, or raise questions on the information received. Those discussions are summarised as follows:

- Members were advised that 15 looked after children were returned to Cardiff during the year, and that there was one further young person to be returned. To ensure that children either remain in Cardiff or are being returned to Cardiff the Task and Finish Inquiry Report detailed a number of actions which are to be considered by Cabinet. It is important that, as far as possible, the family environment is replicated in children's homes. It is important that when consideration is being given to returning a child to Cardiff that as much detail is obtained as possible to ensure that the right choice is made for the child.
- Members queried why 68% of referrals from the Police to the MASH were just for information and/or required no further action. The Assistant Director advised that the Police are sharing intelligence regularly and they feel that they have a duty to inform the MASH of

all cases. Members were advised that the referral being recorded as no further action means that it did not meet the threshold, although it does not mean that there are not other services which could be of help for example help with parenting skills and money advice.

- Members asked for clarification on how well the MASH was working and were advised that the feedback from all partners is excellent, in particular the ability to have open discussions. Referrals are increasing but that was expected, information as to whether cases are being referred to other providers would be of benefit when considering the figures.
- Members expressed concern about educational provision for those looked after children who are placed out of county. The Cabinet Member indicated that he has had discussions with colleagues from other authorities with a view to having reciprocal arrangements.
- Members asked about the recruitment strategy being developed for social workers and were advised that it needed to be broad strategy. The Assistant Director indicated that there are difficulties in recruiting to Child Protection Roles, although that was not only a problem in this area but across the whole country. Members were assured that recruitment continues to be a priority.
- Members noted that of 102 looked after children 93 are cared for by in-house foster carers. Payments to foster carers are the same whether they are independent or local authority carers. It is important to ensure that interest in becoming a foster carer is quickly translated into becoming a foster carer, if suitable and that it is important that the authority focusses its attention of marketing, assessment and the support of foster carers. Work is underway to look at the support that will make a difference to foster carers. The Corporate Director explained it was important to monitor the conversion rate from foster enquiries to foster carers and to monitor the shift towards in-house foster carers.
- Members expressed concern about the level of homelessness in care leavers and were advised that the figures provided are not accurate; currently the manner in which the figures are produced identifies care leavers who are in living in temporary accommodation as classed as being homeless.

AGREED – That the Chairperson writes to the Cabinet Member on behalf of the Committee expressing their comments and observations discussed during the Way Forward.

## 7 : CHILDREN'S SERVICES DIRECTORATE DELIVERY PLAN

The Chairperson welcomed Councillor Graham Hinchey (Cabinet Member – Children & Families), Sarah McGill (Corporate Director, People and Communities) and Irfan Alam (Assistant Director, Children's Services) to the meeting and to present the report.

The Corporate Director, People and Communities provided Members with a detailed presentation, but referred specifically to the Key principles underlying future vision; Prevention, Locality and Person-centred and also provided Members with details of Partnership delivery.

Members were invited to comment, seek clarification, or raise questions on the information received. Those discussions are summarised as follows:

- Members queried how delivery is to be measured and were advised that there was an Action Plan outlining the work to improve outcomes and also specific project plans. The Corporate Director advised that the Action Plan could be circulated.

AGREED – That the Chairperson writes to the Cabinet Member on behalf of the Committee expressing their comments and observations discussed during the Way Forward.

## 8 : WAY FORWARD - CHILDREN'S SERVICES ITEMS

Members discussed the information received and identified a number of issues which the Chairman agreed would be included in the letters that would be sent, on behalf of the Committee, to the relevant Cabinet Members and Officers.

## 9 : EDUCATION QUARTER 4 PERFORMANCE REPORT

The Chairperson welcomed Councillor Sarah Merry (Cabinet Member – Education, Employment and Skills) and Nick Batchelar (Director Education and Lifelong Learning) to the meeting.

The Director made a statement in which he outlined the proposed changes in the way in which Estyn inspect Local Authorities; the changes will modify the approach to inspections, particularly in terms of self-evaluation of processes. He advised that proposals for increased provision for those with Additional Learning Needs would be taken to Cabinet in July for consideration. It is anticipated that pre-decision scrutiny of Additional Learning Needs would be on the agenda for the Committee's meeting in July.

Members were invited to comment, seek clarification, or raise questions on the information received. Those discussions are summarised as follows:

- Members requested information about the staffing requirements for the new schools under development, and assurance that there will be suitable staffing. The Director advised there were a number of programmes in place to provide that assurance, including the National Leadership Academy for Wales for which a new Chief

Executive has been appointed, and that the Teach First Programme is doing well;

- Members were concerned to note to the levels of sickness absence for both teaching assistants and schools support staff, as there has been a slight increase in the figures.
- Members asked for information about the number of schools running recurrent deficit budgets. Members were advised that the Schools Budget Forum has been monitoring this closely, and good progress has been made through intervention. The Director confirmed that Michaelston Community College and Glyn Derw were now closed; improvements had been made at Cantonian High School; concerns had been raised at Eastern High School due to pupil numbers however, the school would be at full capacity from September 2018. There were still budget concerns about Willows, Glyntaff and Whitchurch High Schools. The Director also expressed concern about the budgets carried forward by primary schools, noting that some are cautious about using their budgets.

AGREED – That the Chairperson writes to the Cabinet Member on behalf of the Committee expressing their comments and observations discussed during the Way Forward.

## 10 : EDUCATION DIRECTORATE DELIVERY PLAN

The Chairperson welcomed Councillor Sarah Merry (Cabinet Member – Education, Employment and Skills) and Nick Batchelar (Director Education and Lifelong Learning) to the meeting.

The Director provide Members with an outline of the Strategic Directorate Priorities

Members were invited to comment, seek clarification, or raise questions on the information received. Those discussions are summarised as follows:

- Members noted the milestones and queried whether the authority is being overly ambitious. Members were advised that milestones can be useful, it is necessary however to reduce the number of performance indicators.
- With reference to the priorities outlined Members sought clarification as to what Officers felt the significant challenges were. The Cabinet Member outlined a number of challenges, the attainment gap, the number of school places, similar exam results across the City and consistent provision across the City.

AGREED – That the Chairperson writes to the Cabinet Member on behalf of the Committee expressing their comments and observations discussed during the Way Forward.

11 : WAY FORWARD - EDUCATION DIRECTORATE ITEMS

Members discussed the information received and identified a number of issues which the Chairman agreed would be included in the letters that would be sent, on behalf of the Committee, to the relevant Cabinet Members and Officers.

12 : DATE OF NEXT MEETING

The next scheduled meeting of the Children and Young People Scrutiny Committee is on Tuesday 10 July 2018 at 4.30 pm

The meeting terminated at 7.40 pm

## CHILDREN AND YOUNG PEOPLE SCRUTINY COMMITTEE

10 JULY 2018

Present: Councillor Bridgeman (Chairperson), Councillors De'Ath, Philippa Hill-John, Joyce, Murphy, Taylor and Singh

Co-opted Members: Patricia Arlotte (Roman Catholic representative), Carol Cobert (Church in Wales representative) and Karen Dell'Armi (Parent Governor Representative)

### 13 : APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Linda Morgan and Mike Phillips and also Rebecca Crump

### 14 : DECLARATIONS OF INTEREST

Name	Item	Nature of Interest
Councillor Bridgeman	3	Prejudicial Interest as employed by Action for Children
Councillor Bridgeman	4	Personal Interest as a Ward Councillor for Llanrumney
Councillor Joyce	4	Personal Interest as Ward Councillor Llanrumney

### 15 : THE PROVISION OF CARDIFF SHORT BREAK SERVICES AT TY STORRIE

Councillor Bridgeman indicated that he had a prejudicial interest in this item bearing in mind he is employed by Action for Children and would have to leave the meeting.

Councillor De'Ath nominated Councillor Joyce to Chair this item. This was seconded and agreed by the Committee. Councillor Joyce took the Chair.

The Chairperson welcomed Councillor Graham Hinchey (Cabinet Member, Children & Families), Sarah McGill (Corporate Director, People and Communities), Angela Bourge (Operational Manager, Strategy, Performance and Resources) to the meeting.

The Chairperson invited Councillor Hinchey to make a statement in which he advised that Action for Children are the current provider of services at Ty Storrie. Previously there had been some concerns about some aspects of the service provided at Ty Storrie, these were addressed but there have been some ongoing issues and Cabinet will be asked to recommend that the provision of services is transferred to the Council's in-house team.

Angela Bourge provided Members with a presentation outlining the background and the benefits of bringing the service in-house, to include:

- Alignment with Crosslands / part of regulated services provision with same RI
- Greater control over quality of service

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- A single case-management record system for Ty Storrie
- Expected improvement to recruitment and retention of staff
- Access to the Council's extensive social care training calendar to support staff development
- Stream-line approach to building management
- Provides the Council with greater flexibility to review the model of care in the future in order to maximise usage and meet changing needs.

In relation to Staffing and Finance Members were advised that Action for Children staff will transfer to the Council under TUPE Regulations; the Manager post is currently vacant; the proposal is cost neutral. Trade Union consultation has also taken place.

Members were invited to comment, seek clarification, or raise questions on the information received. Those discussions are summarised as follows:

- Members noted that the manager at Crosslands is actively involved and will play a key role in registering the home for the council. Advice is also being provided and guidance on staffing issues.

The intention is to appoint a new Registered Manager at Ty Storrie, but that the manager at Crosslands will be working closely with the new Registered Manager.

- Members asked for clarification as to how we are better placed in terms of staffing that a full tender and were advised that whilst the providers have worked hard to address concerns about staffing those have continued, in particular the post of Registered Manager has been vacant for some time. Those on-going staffing issues have impacted on stability, unlike Crosslands where there is an experienced staff group, they have demonstrated their ability to recruit and retain good staff.
- Members referenced the contribution of £100,00 from UHB and whether that funding will remain in place. Officers advised that UHB funding is still an issue, and will remain so whoever operates the home.
- Members queried why Ty Storrie has been operating under capacity, bearing in mind there are 8 beds and were advised that initially 4 beds were to be used to deliver Cardiff Short Stay Breaks and that UHB nurses would use 4 beds a few nights a week as part of plans to integrate services however, the needs of Cardiff and Vale University Health Board have changed in terms of increased need and complexity can no longer be met.
- Members wanted clarification of whether the fee received was dependant on how many young people stayed at Ty Storrie. Officers advised that there was a complicated formula, but effectively the Council buys bed nights/overnight stays. In previous years the fee was paid and they did not deliver, however, that was not the case in 2017-18. It was value for money that was the issue as opposed to being substantially under contract.
- Members noted that despite there being a risk of initial disharmony between staff transferring under TUPE has opposed to staff recruited on the Councils salary scales Officers were satisfied that it could be managed, it is always

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an issue when staff are transferred under TUPE. On the whole staff at Ty Storrie believe that this transfer is advantageous; they are committed to the home.

- Members noted that there had been consultation with the children and young people and parents to ensure that they are aware that the same level of care will be provided and that a lot of the same staff will remain. There have been engagement sessions and the clear message is that parents see overnight respite as a last resort, they want support to do things together as a family.
- Members asked about the percentage of children eligible to access the services and were advised there would be no waiting list as such, Ty Storrie will be the first point of contact, but consideration has to be given to whether the child's needs be catered for when considering those already receiving the service.

AGREED – That the Chairperson writes to the Cabinet Member on behalf of the Committee expressing their comments and observations discussed during the Way Forward.

## 16 : THE PROVISION OF ENGLISH-MEDIUM PRIMARY SCHOOL PLACES IN THE LLANRUMNEY AREA

Councillor Bridgeman returned to the Chair.

Councillors Bridgeman and Joyce declared a personal interest on the basis that they are Ward Councillors for Llanrumney.

The Chairperson welcomed Councillor Sarah Merry (Deputy Leader, Cabinet Member, Education, Employment and Skills) and Nick Batchelar (Director, Education and Lifelong Learning) to the meeting.

The Director advised that it is acknowledge that bringing forward a proposal to close a school is not easy, particular in a community where the secondary school was also closed. However, it is important to ensure that young people receive the best quality provision and learning environment.

The Chairperson asked a number of questions on behalf of members of the public. Officers advised as follows:

- The wellbeing of children is paramount; at the end of the consultation period it may show that there are other better schools with better conditions;
- There is capacity in other schools in the area and the team will be working closed with parents to finalise places;
- Every effort will be made to accommodate siblings in one school – the nearest schools are Bryn Hafod, Pen Y Bryn and St Cadoc's. There would not be a requirement to attend a Catholic school.
- Evidence has been obtained through the admissions process that show that

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of 478 primary aged children resident in the catchment area in January 2017, 133 attended the school.

- The school is in one of the deprived areas that the undersubscription at the school needs to be addressed. Children deserve to have the best possible education, there is a deficit budget and little money for repairs. The aim is to cause as little disruption as possible. A deficit repayment plan has been agreed but with the school numbers it is difficult for them to get on top of the deficit, it will just escalate.
- There has been some investment at the school recently, repairs on the roof. Significant investment is however needed.
- The cost of relocating Flying Start provision would very much depend on where it went, the intention would be for that provision to remain local. As no decision have yet been made, details of any costs cannot be provided.

Members were invited to comment, seek clarification, or raise questions on the information received. Those discussions are summarised as follows:

- Members noted that there had been a significant surplus of places at the school for some time, the consultation will ascertain the parents' view of the school but currently it would appear that parents believe that other schools offer better provision.
- Members noted that there was not a great distance between the schools, and clearly parents are already travelling to other schools in the area in any event.
- The Director advised Members that the currently St Cadoc's has a 1.5 form entry but it is understood that the building could accommodate a 2 form entry and that is being considered.
- Members sought clarification in relation to the accuracy of projections about capacity and the level of capital investment required. Members were advised that school projections were always difficult; there has been consideration of the various housing developments. It is something that should be consulted upon. The Cabinet Members advised that St Cadoc's could accommodate a 2 form entry. A huge school building programme is not required. It is necessary to consolidate sites, to increase pupils numbers and therefore increase budgets.
- Members noted that if 99% of from Glan yr Afon wanted to go to the same school the normal admission arrangements would apply and that in the unlikely event that that was the case it may mean that the consideration would have to be given to changes to the catchment area which would require consultation.
- Members expressed concern that the total yield of pupils from the new housing developments in Braunton Crescent and Clevedon Road is low and whilst accepting that pupil projections is not an exact science it was important that the information was as robust as possible.

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- For the sake of clarity Patricia Arlotte advised the Committee that whilst pupils will not be forced to attend St Cadoc's, a Roman Catholic School, if they did attend they would be expected want to enter into that kind of environment. Staff Members have to sign a Catholic Education Service Contract, so those attending school there would also be expected.
- Members were advised that there would be a cost issue in not using a school and retaining the building. Significant capital investment would be required, and the site could be better used for the community.
- Members sought clarification about the relocation of ALN provision and were advised whilst there was not yet a clear proposal, there a clear commitment to relocate.

AGREED – That the Chairperson writes to the Cabinet Member on behalf of the Committee expressing their comments and observations discussed during the Way Forward.

#### 17 : WORK PROGRAMME REPORT

The Committee agreed to convene a Panel to consider the Committee's Work Programme during the course of the next month.

#### 18 : WAY FORWARD

Members discussed the information received and identified a number of issues which the Chairman agreed would be included in the letters that would be sent, on behalf of the Committee, to the relevant Cabinet Members and Officers.

#### 19 : DATE OF NEXT MEETING

The next hearing scheduled meeting of the Children & Young People Scrutiny Committee is on Tuesday 11 September 2018 at 4.30 pm

The meeting terminated at 6.20 pm

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## JOINT SCRUTINY COMMITTEE

4 JULY 2018

Present: Councillor Bridgeman (Chairperson)  
Councillors Ahmed, Carter, De'Ath, Goddard, Jenkins, Lent,  
McGarry, Molik, Phillips and Singh

Carol Cobert, Rebecca Crump, Karen Dell'Armi,

1 : CHAIRPERSON

AGREED – That Councillor Bridgeman be appointed as Chairperson of the Joint Committee.

The Chairperson welcomed Gary Jones as the new Head of Democratic Services.

2 : APOLOGIES FOR ABSENCE

Apologies were received from Councillors Philippa Hill-John, Heather Joyce, Linda Morgan, Jim Murphy and Rhys Taylor.

Apologies were also received from Patricia Arlotte.

3 : DECLARATIONS OF INTEREST

None received.

4 : LOCAL AUTHORITY SOCIAL SERVICES ANNUAL REPORT 2017/18

The Chairperson welcomed Councillor Susan Elsmore, Cabinet Member, Social Care, Health and Wellbeing, Councillor Graham Hinchey, Cabinet Member, Children and Families, Sarah McGill (Corporate Director, People and Communities) and Irfan Alam (Assistant Director, Children's Services) to the meeting.

The Chairperson advised Members that this meeting was being held to enable Members to scrutinise the draft Local Authority Social Services Annual Report, which should give a clear view of the effectiveness of the Council's Social Care Services. The Report would be considered by Cabinet on the 12 July 2018.

The Chairperson invited the Cabinet Members to make a statement.

The Cabinet Member for Social Care, Health and Wellbeing stated that she had great pleasure to present the 9<sup>th</sup> Annual Report, which was the second report since the implementation of the Social Services and Well Being Act. From an Adults Services perspective, the Act has spurred the service on in terms of making lots of progress, this report reflects that and also how Social Services is integrating across services with a focus on families and individuals to be independent at home for longer.

The Cabinet Member was pleased to report that the preventative agenda is delivering the results that were anticipated when the Independent Living Service was established.

Members were advised that the service has been able to reduce the number of Delayed Transfers of Care (DToC) for social care reasons from 123 in 2016/17 to 110 in 2017/18. Work done so far is making it easier to think about what is really important for people leaving hospital.

Safeguarding for adults has been further strengthened by enhancing effectiveness of Regional Safeguarding Boards and safeguarding systems.

Dementia Friendly City status is progressing, with plans in the coming year to consolidate the status.

The service is now better meeting the complex needs of older people and people with learning disabilities in their local community by developing Day Opportunities that has enabled more people to remain as independent as possible in their own homes through a reablement approach to care and support; Minehead Road Day Centre was completed last year and Grand Avenue work has started and will soon be completed.

The Strategic Improvement Board for Adult Services facilitated a review of key priorities in order to improve financial sustainability and service effectiveness, which is a fantastic result in terms of budget management.

Finally, the Cabinet Member wished to pay tribute to the work of Tony Young, the previous Director of Social Services, Amanda Phillips the previous Assistant Director of Adult Services and of Sarah McGill the Corporate Director of People and Communities for the extensive work that has been done in the service. The Cabinet Member was looking forward to welcoming the New Director of Social Services in the coming week.

The Cabinet Member for Children and Families stated that he too wished to recognise the work of Tony Young over recent years and also of Councillor Sue Lent as the previous Cabinet Member with responsibility for this area. The service was in a much better position and was positive in identifying where gaps were and addressing them.

The Cabinet Member stated Members would be aware that there was an ageing population and increased numbers of children coming into care, and this was the situation bringing pressures across Wales.

Notable achievement in the services were outlined including MASH, Early Help Front Door and Signs of Safety. It was noted that there was no quick fix and these interventions need time to embed.

The Cabinet Member stated that that it was important to continue to invest in Social Services, to do the best for the children in Cardiff. With this in mind the future focus would be Homes for Children, Foster Care and Child Sexual Exploitation.

The Cabinet Member was pleased that the report showed the turnaround from 2012 to 2017 as over the last 14 months he had spoken to a number of service users and staff and had found it warming that there had been such positive feedback on how Children's Services have been so supportive and focused on what's best for the children, and the report now reflects that.

The Director of People and Communities addressed Committee saying that ordinarily she would deliver a presentation on the report but this year it was an interesting position in that the report was of the previous Director of Social Services. She considered it was a well written and comprehensive report which includes fascinating information giving a clear foundation on which to build focus and themes for the forthcoming year. Prevention would be one of those themes and locality focus is starting to come through. There would also be focus on person centered approach, strength based approach and integration of services around the need of the individual.

The Director wished to pay tribute to Kim Brown for the huge amount of work she had contributed to the report.

The Chairperson invited questions and comments from Members;

Members noted that Adult Services have a surplus budget and look at their budget on a monthly basis and asked if Children's Services do the same. Members were advised that the pressures in children's services include spiraling costs of across county placements, reliance on agency staff and work on recruitment and retention; there was a plan to increase placements in Cardiff and to bring children back into County if appropriate, this along with a plan to increase fostering places would hopefully balance the deficit. The Cabinet Member added that at the last Council meeting, 11.88% extra was agreed to go into Children's Services to recognise the pressures. There were approximately 300 more looked after children in Cardiff than in 2014, which was a higher gradient than the increase in population growth, however Cardiff Children's Services were on the right trajectory and the hope was to balance the deficit in the next couple of years and there would be an increase from 1 to 6 Homes for Children in the next 18 months.

Members wished to thank Tony Young and Amanda Phillips for all their hard work. Members asked with regard to Workforce Planning, what new strategies were in place to incentivise people to stay in Cardiff or to persuade them to come. The Cabinet Member stated that it was important to grow our own workforce and encourage people to develop in worthwhile jobs that make a difference to people's lives. He considered that people are happier working in Cardiff now than they were previously as the numbers of people leaving Cardiff have reduced dramatically. Members were advised that there were currently social media campaigns for foster carers and social workers which was clear on the offer to staff, including a stable management team and clear supervision policy. The Cabinet Member explained that the adverts close this week and he would report back on the responses received. He added that the Universities are saying that they are not getting the candidates through so there are Cardiff Council stalls at Universities, Graduate Fairs and recruitment events and Social Care Wales are also actively involved.

Members noted that supply is fragile and asked if there was an option to pump prime and offer a bursary or financial incentives such as offered in nursing. The Assistant Director stated that in Cardiff, 6 staff are seconded each year, with the commitment to stay in Cardiff for 2 years following qualification; he explained that he wished to grow this scheme, and added that Social Care Wales offer a bursary.

In relation to Prevention, Members asked why the increase in numbers was occurring and whether this was being assessed. Officers stated that Cardiff was not an outlier in looked after children numbers. Looking at core cities there were some interesting trends that needed to be explored but the position was not unusual in terms of the rest of the UK. Looking at preventative services, there were approximately 200 different services, it was not possible yet to assess how effective they are as they are not joined up at present. It was possible to look at individual services but this wouldn't show who is not accessing the services and doesn't capture referrals; there are resources out there that need to be integrated, but this is a huge piece of work. A whole Council/partnership approach to prevention would help with recruitment, retention and performance measures. The Cabinet Member added that in line with comparative cities like Newcastle, Liverpool and Nottingham, Signs of Safety was seeing progress. In relation to all Wales, Cardiff was 9/22 right next to Swansea as would be expected.

Members asked if there were any plans for any more Integrated Children's Centre's and Officers advised that they would come back with a firm answer on Integrated Children's Centre's but stated that more broader models were being looked at such as Hub and Youth Centre models with 6 day opening and sustainable, larger range of services.

Members asked, with reference to the 6 secondees that go to University each year, whether they all pass and if any of them leave the service area. Officers advised that they all pass and they remain in the service area for a significant amount of time. Officers added that there are 140 full time social workers and only 13 have left in the last year and all for legitimate reasons.

Members asked where the new Homes for Children would be situated and how big they would be. The Cabinet Member stressed that he wanted them to be proper family homes with community wraparound and local schools. There were 4 new ones currently on stream which are across Cardiff but the locations cannot be made public as yet. Members added that the north of the City should not be forgotten and officers agreed stating that identified needs translate to delivery, noted the new build in Cardiff North and stressed the importance of the Council owning any new facility then commissioning the services delivered.

Members asked if there was any work underway with Higher Education and Further Education providers in developing courses to fit need, courses that are flexible for older students and collaboration with the Open University. Officers considered this was a very good point not just for social work courses but also for family support roles at different levels.

Members asked if there were any specific examples of how the Social Care and Wellbeing Act had impacted the way services were delivered. The Cabinet Member gave an example in that she had visited the Independent Living Service due to a

compliment that had been received about a staff member. All the team had been there and they had shared all the compliments that they had received. When the ILS had come in line with the Act there was greater voice and choice and a more active offer. It had started at 1 team and now there were a number of teams and there was a major shift from 1 in 4 to the totality of people receiving a service. Members asked why it takes a broad sweeping legislation to re-energise a service as continuous improvement within the service area should enable this anyway. The Cabinet Member considered that both things help, in the case of the ILS, the service began then the introduction of the Act provided added impetus even though legislation takes time to turn into good service delivery. Members considered that it may be premature to conclude that the Act had made a difference the services, Officers stated that the statutory framework in which you operate is very important, a permissive environment to operate in was needed and this needed a new approach, the Act has enabled this to happen.

Members discussed whether the service actively explores the redeployment of staff and were advised that there was a new traineeship whereby people could get a feel for the service and then apply for a post. When asked about apprenticeships, Officers advised that this was not offered as social work was a degree qualification.

Members referred to the top challenges for Adult Services and specifically 'Sustainability of the domiciliary and nursing care market – working with providers to implement the requirements of the Regulation and Inspection of Social Care (Wales) Act 2016'. Members noted that they were told last month that this was no longer a top risk. The Cabinet Member explained that the risk is reducing but it will always be a risk due to the reliance on market providers. Amanda Phillips had grown partnership arrangements there were good relationships in Cardiff now; previously there had been only 13 providers who could bid, now there were over 60, it was considered a challenge but a manageable one.

Members noted the partnership work with Health and asked if the services communicated more with each other now. The Cabinet Member stated that there was visibility of it happening now whereas previously it hadn't been apparent. Strategic partnerships were driving forward integration and the impact was better delivery on the ground. There was a need for true co-located services with Health, it would take time to filter down to operational level. There were now regular Director meetings across local authorities for the first time.

Members referred to the ILS service and asked how hard to reach people who need the service but are not accessing it could be reached. Members were advised that the service was not public as yet as there was concern over managing access. The services are working, keeping people at home independently for longer, the wish was to grow the service and then it would be made known to the public. Officers added that there was a key programme of work on Improving Services for Adults which involved working with GP's on social prescribing as there was a significant number of people attending GP surgeries with non-medical needs. The Cabinet Member added that CASSC had received a presentation earlier in the year on the review of community services, making them more person centered and removing the eligibility bar.

Members referred to the Social Services and Wellbeing Act, particularly in relation to mental health and asked if there was any way of looking at the impact on loneliness and isolation. The Cabinet Member explained that the Area Plan in relation to the Regional Partnership Board shows what will be done in terms of loneliness, a societal shift was required in terms of family, friends and neighbours and more onus on community support. Members were reminded of the Good Gym project which was funded through the Integrated Care Fund, the work of Age Connect and Day Opportunities and the high need for Day Centre's.

Members asked how young carers are identified in schools and what support and advice is given to schools. Officers advised that there was a dedicated team working on finalising the Young Carers Strategy, work was also being done with the YMCA. It was noted that there was more to do but it was a priority.

Members asked what was happening with the CAHMS waiting list and were advised that there were a number of significant issues/challenges including working towards a medical model. The Health board was moving CAHMS to the UHB and it will be aligned with the Children's Services equivalent in Health. A new service will be created that will include emotional needs.

With reference to the performance of looked after children in education, Members noted that performance at key stage 2 had dropped from 18.4% to 12% and asked why this had happened. Officers said they would come with a reply to this, a response had been prepared for the Corporate Parenting Advisory Committee. Officers had been told that the tests had changed so the report needed to be checked. Members were told that the results were the same across the country.

Members noted that the percentage of care leavers who experience homelessness each year was between 17-21% and asked what was being done to address this. Members were advised that work was being done on how homelessness was reported. There are people in temporary training flats and in terms of Performance Indicators these are still included in the Homelessness statistics, so the statistics look worse than they are. Members were advised that this won't change unless the how Performance Indicators and how they are recorded and captured changes. Officers added that information needs to be real and a breakdown of the statistics could be brought to another committee, officers considered that as long as they know what they are doing is right and sensible then they were confident. Officers also added that there were no people housed in Bed and Breakfast accommodation and Cardiff was the only local authority in that position. Members were pleased to hear this and considered that the breakdown could be brought to a future CASSC meeting.

Members made reference to the Performance Indicator relating to people exiting prison and considered that this should be planned for. Officers explained that a young person in prison has to be classed as homeless and it does skew the figures. When they are ready for release there would be a plan in place to integrate them into the community.

Members asked how older care leavers 'sofa surfing' could be monitored. Officers advised that this was a very small number, people do make choices and some do not want tenancies. These people would still be supported and have access to a PA and

the youth gateway. When they are ready to take on a tenancy they would receive support.

Members noted that care leavers remain Council responsibility until they are 21 and 25 if still in education.

Members asked if there would be an executive summary of the report made available to the public and were advised there would be and it would be developed with the help of young people.

Members noted the poor response to the survey and asked what could be done to address this. The Cabinet Member agreed it was a challenge to get the process right, but that stakeholders, staff and citizen panel are all involved in the report and it does tell the real story/position of social services in Cardiff.

AGREED – That the Chairperson on behalf of the Committee writes to the Cabinet Member conveying the observations of the Committee when discussing the way forward.

The meeting terminated at 6.55 pm

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**CYNGOR CAERDYDD  
CARDIFF COUNCIL**

**CHILDREN & YOUNG PEOPLE SCRUTINY COMMITTEE**

**11 September 2018**

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**Provisional Performance of Cardiff's Schools 2017/2018**

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**Reasons for the Report / Recommendation**

1. The Director of Education and Lifelong Learning wishes to inform the Committee of the provisional performance results of Cardiff's Schools in 2017/2018.

**Issue - School provisional results**

2. The Director of Education and Lifelong Learning will provide the Committee with a short briefing on the Performance in Cardiff's Schools 2017-2018, copy attached at **Appendix A**. A further detailed analysis of the results will be provided in January 2019 as part of the School's Annual Performance report.

**Scope of Scrutiny**

3. The scope of the scrutiny of this report is for the Committee Members to review the information provided to the Committee including the provisional school results briefing paper and to provide any comments, concerns or recommendations to the Cabinet Member or Director of Education and Lifelong Learning.

**Way Forward**

4. At the meeting Councillor Sarah Merry (Deputy Leader and Cabinet Member for Education and skills) and Nick Batchelar (Director of Education and Lifelong Learning) will be in attendance to make a presentation and answer any questions Members may wish to ask.
5. Members may wish to review the information contained in the report together with that presented at the meeting and determine whether there are any comments, concerns or recommendations which they would like to pass on to the Cabinet Member or Director of Education and Lifelong Learning.

## **Financial Implications**

6. There are no direct financial implications arising from this report. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. These financial implications will need to be considered before any changes are implemented.

## **Legal Implications**

7. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

## **Recommendation**

The Committee is recommended to review the information provided in the report on school results, copy attached at Appendix A, and provide any comments, concerns or recommendations to the Cabinet Member and Director of Education and Lifelong Learning.

**DAVINA FIORE**

**Director of Governance and Legal Services**

**5 September 2018**

## Initial View of Performance in Cardiff Schools 2017/18

1. The provisional results for Cardiff in 2017/18 show a broadly positive picture, with some continuing areas of concern. Results at the end of primary school are improved on last year, and are consistent with the strengthening pattern of provision as reflected in Estyn inspections and categorisation during the previous school year. The picture at the end of Foundation Phase (Year 2) reflect the changes to the Foundation Phase framework, which inhibit direct comparison with previous years.
2. In secondary schools results in the main indicators show improvement on 2016/17, when the first of the new assessment arrangements in some subjects were introduced. Action taken to address past underperformance in the lowest attaining schools is having clear impact, and would indicate that the basis of the further improvement expected is now in place. Early indications suggest that Cardiff's compares well with Wales in Level 2+ measure. There was more modest improvement in the wider, more inclusive Level 1 measure. This, coupled with the very weak outcomes for those pupils completing statutory education outside mainstream provision, on the EOTAS roll, indicates a continuing concern in Cardiff's provision. Too many pupils are moving between schools, or out of mainstream schools entirely, in their secondary years. The Local Authority and schools will need to strengthen focus on addressing this together.
3. There were some improved results for children looked after, but results continue to be too low for these young people. The pattern of attainment by gender was broadly unchanged, but warrants further enquiry when more detailed results are available. The pattern of attainment against eligibility for free school meals shows that economic disadvantage continues to have a marked correlation with lower attainment. Cardiff has shown some impact on this indicator in recent years, but the 'attainment gap' is still much too wide.
4. Taken together, and setting these initial results against the aspirations in Cardiff 2020, there can be assurance that the collective commitment to educational improvement in the city has had significant impact. However, measured by the aspirations for all learners to succeed set out in that vision, we have much more to do.

## Overview of performance

	2016/17 Wales Average	2016/17 Cardiff	2017/18 Cardiff	2017/18 Direction of travel	2017/18 CSC average
% of pupils achieving the Foundation Phase Indicator	87.3%	88.5%	85.2%	Not comparable	84.7%
% of pupils achieving the CSI at the end of Key Stage 2	89.5%	89.4%	90.2%		90.3%
% of pupils achieving the L2+ threshold at the end of Key Stage 4	54.6%	58.5%	60.2%		57.3%

(Results for the Foundation Phase and Key Stage 2 are provisional and taken from performance data provided by Welsh Government. Provisional Key Stage 4 and Key Stage 5 analyses are based upon the provisional results reported by schools. National figures for Foundation Phase and Key Stage 2 will be available in the autumn term, and for Key Stage 4 and 5 in December 2018. Final results, including the performance of pupils eligible for Free School Meals (eFSM) at Key Stage 4, will be available in January 2019)

### Foundation Phase

- Provisional results show that performance in the Foundation Phase Indicator is 85.2%, which is above the Central South Consortium average of 84.7%. Performance is the same as or higher than the Central South Consortium (CSC) averages in all four areas of learning - Language, literacy and communication in English or Welsh (LCE/LCW), mathematical development (MDT) and personal and social development, well-being and cultural diversity (PSD).
- The 2017/18 reception cohort were the first children to be formally assessed against the revised statutory Foundation Phase framework. Comparisons of Foundation Phase outcomes with previous years should, therefore, be avoided as they are not measured on a comparable basis.

### Key Stage 2

- Provisional results show that performance in the Core Subject Indicator is 90.2%, a 0.9ppt increase compared to 2016-17. Performance is the same as across the CSC (90.3%) and improved in all of the core subjects in 2017-18.

% of pupils achieving the expected level in	2016/17 Wales Average	2016/17 Cardiff	2017/18 Cardiff	2017/18 Direction of travel	2017/18 CSC average
CSI	89.5%	89.4%	90.2%		90.3%
English	91.1%	90.8%	91.2%		91.6%
Welsh	91.6%	92.8%	93.9%		93.6%
Mathematics	91.6%	91.6%	92.7%		92.5%
Science	92.2%	91.7%	92.2%		92.4%

## Key Stage 4

8. Provisional results show that performance in the Level 2+ (5 GCSEs A\*-C, including Mathematics and English or Welsh) and Level 2 thresholds (5 GCSEs A\*-C) are higher than 2016-17 and above the CSC averages. Performance in the Level 1 threshold (5 GCSEs A\*-G) is 0.7ppts higher than 2016-17, but below the CSC average of 94.3%.

% of pupils achieving the	2016/17 Wales	2016/17 Cardiff	2017/18 Cardiff	2017/18 Direction of travel	2017/18 CSC average
Level 2+ threshold	54.6%	58.5%	60.2%	↑	57.3%
Level 2 threshold	66.9%	69.9%	72.5%	↑	69.6%
Level 1 threshold	94.4%	93.2%	93.9%	↑	94.3%

See Appendix 1 for individual performance of Cardiff schools at Key Stage 4

## A Level

9. In 2017/18, 1,237 pupils were on roll in sixth form provision in Cardiff. This represents around 39.5% of the GCSE cohort. Provisional results have shown a slight increase in the overall pass rate (A Level grades A\*-E) to 98.3%, which is in line with the CSC average. The proportion of A Level grades A\*-C is 78.3%, which is above the CSC average of 76.3%. The proportion of A Level grades A\*-A is 29.5%, which is above the CSC average of 26.3%. In 2016/17, performance at Key Stage 5 was higher than the national average.

## Children looked after

10. Provisional data indicates that there has been an improvement in the performance of children looked after at the end of Key Stage 4, based on data received as at 31<sup>st</sup> August 2018. Of the 49 year 11 pupils looked after by Cardiff Council as at the annual pupil census, 63.3% achieved the level 1 threshold, 22.4% achieved the level 2, and 14.3% achieved a level 2+. This is an improvement of 27.3, 11.4 and 14.3ppts respectively.
11. Provisional data also indicates that there has been an improvement in the performance of children looked after at the end of Key Stage 2. Of the 38 year 6 pupils looked after by Cardiff Council as at the annual pupil census, 84.2% achieved the Core Subject Indicator. This is an improvement of 7.2ppts.

## Gender at Key Stage 2

12. The performance of girls improved by 1.6ppts, compared to 0.1ppts for boys. The gap in attainment is 5ppts, compared to 3.5ppts in 2016-17. Girls continue to outperform boys in all of the core subjects, the difference is largest in Welsh first language (6.3ppts), and smallest in Mathematics and Science (3.6ppts).

% of pupils achieving CSI	2016/17 Wales Average	2016/17 Cardiff	2017/18 Cardiff	2017/18 Direction of travel	2017/18 CSC average
Boys	87.3%	87.7%	87.8%	↔	87.7%
Girls	91.9%	91.2%	92.8%	↑	93.0%
Difference	4.6ppts	3.5ppts	5ppts	↓	5.3ppts

## Gender at Key Stage 4

13. The performance of girls achieving the Level 2+ threshold improved by 2.7ppts, compared to 0.9ppts for boys. In English or Welsh first language, the difference between boys and girls is 13.1ppts. In 'best' Mathematics (Mathematics or Mathematics – Numeracy), the difference between boys and girls is 2.3ppts.

% of pupils achieving	2016/17 Wales Average	2016/17 Cardiff	2017/18 Cardiff	2017/18 Direction of travel	2017/18 CSC average
Boys L2+	50.7%	55.5%	56.4%	↑	52.7%
Girls L2+	58.8%	61.8%	64.5%	↑	62.2%
Difference	8.1ppts	6.3ppts	8.1ppts	↓	9.5ppts

## Eligibility of FSM at Key Stage 2

14. Provisional results show that the performance of eFSM pupils has improved by 3.6ppts, compared to 0.2ppts for nFSM pupils. The gap in the attainment between eFSM and nFSM pupils is 9.6ppts, which is an improvement of 3.4ppts compared to 2016-17.

% of pupils achieving	2016/17 Wales Average	2016/17 Cardiff	2017/18 Cardiff	2017/18 Direction of travel	2017/18 CSC average
eFSM CSI	77.2%	79.1%	82.7%	↑	80.7%
nFSM CSI	92.3%	92.1%	92.3%	↑	92.5%
Difference	15.1ppts	13ppts	9.6ppts	↑	11.8ppts

## Eligibility of FSM at Key Stage 4

15. Provisional results show that the performance of eFSM pupils has decreased by 1.4ppts, and the performance of nFSM pupils has stayed the same. The gap in attainment is 34.2ppts, which is 1.5ppts larger than the previous year. Performance of both eFSM and nFSM pupils is above the CSC averages, and the gap in attainment is slightly smaller. In English/Welsh, the performance of eFSM pupils decreased by 4.3ppts, and by 1.6ppts in 'best' Mathematics.

% of pupils achieving	2016/17 Wales Average	2016/17 Cardiff	2017/18 Cardiff	2017/18 Direction of travel	2017/18 CSC average
eFSM L2+	28.6%	33.9%	32.5%	↓	27.9%
nFSM L2+	61.0%	66.7%	66.7%	↔	63.6%
<b>Difference</b>	32.3ppts	32.8ppts	34.2ppts	↓	35.7ppts

## Welsh 1<sup>st</sup> Language

16. Performance in Welsh first language decreased by 1.1ppts at the end of the Foundation Phase, and increased by 1.1ppts and 4.7ppts at the end of Key Stage 2 and Key Stage 4. Performance is higher than the CSC averages across all three stages. Welsh first language is the highest performing core subject at the end of Key Stage 2.

% of pupils achieving the expected levels in Welsh first language at the end of	2016/17 Wales Average	2016/17 Cardiff Performance	2017/18 Cardiff Performance	2017/18 Direction of travel	2017/18 CSC average
Foundation Phase (Outcome 5+)	90.9%	92.1%	91.0%	↓	89.2%
Key Stage 2 (Level 4)	91.6%	92.8%	93.9%	↑	93.6%
Key Stage 4 (A*-C grade)	73.2%	80.7%	85.4%	↑	79.9%

(Performance of Welsh 2<sup>nd</sup> language is available in January 2019)

## Appendix 1

### Performance of Cardiff Schools at Key Stage 4

School Name	Total cohort	Level 2+ Threshold 2017/18	Level 2 Threshold 2017/18	Level 1 Threshold 2017/18
Bryn Y Deryn School and Student Support Unit	18	0.0	0.0	77.8
Cardiff High School	226	88.5	97.8	100.0
Willows High School	82	40.2	53.7	87.8
Fitzalan High School	236	52.1	62.3	99.6
Cantonian High School	69	46.4	60.9	97.1
Llanishen High School	247	67.6	76.1	96.8
Cathays High School	103	44.7	60.2	100.0
Radyr Comprehensive School	204	78.9	89.2	98.5
Ysgol Gyfun Gymraeg Glantaf	171	77.2	86.0	97.7
Ysgol Gyfun Gymraeg Plasmawr	164	70.9	86.7	98.2
Ysgol Gyfun Gymraeg Bro Eder	81	65.4	76.5	96.3
Cardiff West Community High School	134	27.6	36.6	90.3
Eastern High School	125	37.6	43.2	89.6
St Illtyd's Catholic High School	163	36.2	52.1	92.0
Mary Immaculate High School	136	48.5	72.1	99.3
The Bishop Of Llandaff C.I.W. High School	188	82.4	92.0	100.0
St Teilo's C.I.W. High School	230	58.7	76.1	99.1
Corpus Christi Catholic High School	206	68.4	88.3	99.0
Whitchurch High School	342	70.5	83.9	96.2
Greenhill Special School	6	0.0	0.0	16.7
EOTAS (exc PRU)	75	0.0	0.0	0.0
<b>Cardiff LA</b>	<b>3229</b>	<b>60.2</b>	<b>72.5</b>	<b>93.9</b>
<b>Central South Consortium</b>		<b>57.3</b>	<b>69.6</b>	<b>94.3</b>

## **Appendix 2**

### **Glossary**

**Foundation Phase Outcome Indicator (FPI)** – Language, literacy and communication in English or Welsh (**LCE/LCW**), mathematical development (**MDT**) and personal and social development, well-being and cultural diversity (**PSD**) in combination at outcome 5.

**Core Subject Indicator (CSI)** - English/Welsh, mathematics and science in combination at level 4 in Key Stage 2.

**Expected Outcome** – Foundation Phase outcome 5, Key Stage 2 level 4

**Level 2+ threshold** – Five A\*-C grades at GCSE including English or Welsh and Mathematics.

**Level 2 threshold** – Five A\*-C grades at GCSE.

**Level 1 threshold** – Five A\*-G grades at GCSE.

**eFSM pupils** – pupils eligible for free school meals

**nFSM pupils** – pupils not eligible for free school meals

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**CYNGOR CAERDYDD  
CARDIFF COUNCIL**

**CHILDREN & YOUNG PEOPLE SCRUTINY COMMITTEE**

**11 September 2018**

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**EDUCATION – CARDIFF 2025 AND SHAPING THE CURRICULUM FOR  
WALES - BRIEFING REPORTS**

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**Purpose of the Report**

1. The Director of Education and Lifelong Learning has agreed with the Committee Chairman to provide briefings to Committee on proposed Cardiff 2025 and shaping a new curriculum for Wales's convention.

**Cardiff 2020 refresh “Cardiff 2025”**

**Background**

2. The Cardiff 2020' Strategy - Aiming for Excellence” published in May 2016 set out a renewed vision for education and learning for the Capital City. ‘Cardiff 2020’ builds on progress made to deliver improvement in education over previous years, setting out an ambitious programme to ensure that all children and young people in Cardiff have the opportunity to succeed.
3. The Strategy listed five key goals to deliver these aspirations:
  - Excellent outcomes for all learners
  - A high quality workforce
  - 21st Century learning environments
  - A self-improving school system
  - Schools and Cardiff in partnership
4. Cardiff 2020' strategy also set out how the Council, together with our partners from all sectors in the city, would work to deliver continued improvement in education across Cardiff.

## Issues

5. The Cardiff 2020 Strategy is now coming to the end of its plans and a new Strategy need to be developed “Cardiff 2025”. A verbal briefing on the refresh will be provided by the Director of Education and Lifelong Learning on the refresh of the current Cardiff 2020 and the timescales for its development.

## Shaping a new curriculum for Wales

### Background

6. The Successful Futures report, an Independent Review of Curriculum and Assessment Arrangements in Wales was published in February 2015. The vision articulated in Professor Graham Donaldson’s review, sets out firm foundations for a new approach to curriculum and assessment. The report emphasises the need to better prepare children and young people in Wales to thrive and be successful in a rapidly changing world. It points to the need for a simpler, more connected curriculum that provides breadth, enables greater depth of learning, ensures better progression and places a greater emphasis on skills. The four Key Purposes of the new curriculum encapsulate this vision, to create:
  - Ambitious, capable learners who are ready to learn throughout their lives.
  - Enterprising, creative contributors who are ready to play a full part in life and work.
  - Ethical, informed citizens who are ready to be citizens of Wales and the world.
  - Healthy, confident individuals who are ready to lead fulfilling lives as valued members of society.
7. The Welsh Government ambition is that by 2021 settings and schools will be using the new curriculum to underpin teaching and learning for children and young people aged 3-16.

## **Issues**

8. To enable the Council to understand and anticipate the future, and reconsider the attitudes, knowledge and competencies that learners will need. Teachers and educators have a key role in shaping a future curriculum, others too have a major stake in this enterprise. The perspectives of employers, communities, children, young people and parents need to inform and shape its development too - Education is Everybody's Business.
9. To aid in shape the new curriculum for Wales a Cardiff Education Convention has been developed "Seizing the Opportunity". To enable the Members to understand the Director will present briefing on the Convention, copy attached at **Appendix A**.

## **Scope of Scrutiny**

10. This report and verbal briefing enables the Committee to be made aware of the progress being made in both areas of development, and identify any issues that they wish to comment on

## **Way Forward**

11. Councillor Sarah Merry (Deputy Leader and Cabinet Member for Education) and Nick Batchelar (Director of Education and Lifelong Learning) will present a reports to the Committee, and will be available to answer any questions Members may have.
12. This report will also enable Members to provide any comments, concerns or recommendations to the Cabinet Member for Education and Director of Education and Lifelong Learning.

## **Legal Implications**

13. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are

implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

### **Financial Implications**

14. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet will set out any financial implications arising from those recommendations.

### **RECOMMENDATION**

That Committee reviews the information presented at the meeting and provide any recommendations, comments or advice to the Cabinet Member and or Director of Education and Lifelong Learning.

**Davina Fiore**

Director of Governance and Legal Services

5 September 2018

## 'Seizing the Opportunity'

### Shaping a new curriculum for Wales

#### Cardiff Education Convention - 23<sup>rd</sup> October 2018, 16:00 – 19:30

##### ***What sort of tomorrow will our children and young people face?***

- *What forces are shaping the world we live in?*
- *How can we prepare children and young people to deal with the unpredictability of the future?*
- *How can we foster creativity and resilience to enable them to respond to whatever the future may bring?*
- *In a rapidly growing city, which is ethnically and culturally diverse, what will it mean to be a citizen of Cardiff?*

With the challenges posed by the Successful Futures report on a future curriculum for Wales, we are facing a once in a generation opportunity to reframe our approach to education and the curriculum. A strong education system provides the key foundation for vibrant, cohesive communities, and a prosperous economy and society.

We need to understand and anticipate the future, and reconsider the attitudes, knowledge and competencies that learners will need. Whilst teachers and educators have a key role in shaping a future curriculum, others too have a major stake in this enterprise. The perspectives of employers, communities, children, young people and parents need to inform and shape its development too - Education is Everybody's Business.

In Cardiff we are well placed to bring these perspectives together in one conversation. Cardiff is one of the fastest growing cities in the UK. It is an expanding creative and cultural city with a high proportion of sector leading industries, growing entrepreneurship, thriving arts, sports and leisure sectors, a diverse and active third sector, an improving school system and strong further and higher education institutions.

The vision articulated in Professor Graham Donaldson's review 'Successful Futures', published in February 2015, sets out firm foundations for a new approach to curriculum and assessment. The report emphasises the need to better prepare children and young people in Wales to thrive and be successful in a rapidly changing world. It points to the need for a simpler, more connected curriculum that provides breadth, enables greater depth of learning, ensures better progression and places a greater emphasis on skills.

The four **Key Purposes** of the new curriculum encapsulate this vision, to create:

- Ambitious, capable learners who are ready to learn throughout their lives.
- Enterprising, creative contributors who are ready to play a full part in life and work.
- Ethical, informed citizens who are ready to be citizens of Wales and the world.
- Healthy, confident individuals who are ready to lead fulfilling lives as valued members of society.

## **'Seizing the Opportunity'**

### **Shaping a new curriculum for Wales**

**Cardiff Education Convention - 23<sup>rd</sup> October 2018, 16:00 – 19:30**

#### **Purpose of Event**

The convention is designed to capture wider perspectives on the key challenge of shaping a new curriculum for Wales. It will provide the opportunity to showcase innovative and creative approaches already underway. It will highlight developments in technology, business, the arts, sport which need to inform the work in schools and classrooms. It will provoke a conversation about the values and aspirations which must underpin this work. The event will be inclusive of all phases of statutory education, pre-school and post-16 transfer to further education, employment or training.

#### **Outline content:**

1. Thematic Workshops
2. A Marketplace of up to 50 exhibitors from education and wider partners.
3. A Plenary including:
  - Contributions from children and young people
  - A keynote speech
  - A Question and Answer session, facilitated by a BBC correspondent, with education leaders and employers from across the city

The target audience for the event is education professionals, and stakeholders from industry, business, the arts, sport and leisure sectors, the third sector, and further and higher education institutions.

#### **Draft running order**

16:00 – 18:00 Marketplace  
16:45 – 17:15 Workshops x 3  
17:30 – 18:00 Workshops x 3  
18:15 – 19:30 Plenary  
19:30 Networking and refreshments

#### **Venue**

Sophia Gardens Cricket Ground

#### **Provisional workshop content**

- Future qualifications
- Creative Education Partnership
- Well-being/mental health (Mind Hub)
- Innovations in Science and Technology
- Believe Charity
- Schools in Wales as learning organisations
- Special School perspective

**CYNGOR CAERDYDD  
CARDIFF COUNCIL****CHILDREN & YOUNG PEOPLE SCRUTINY COMMITTEE****11 September 2018**

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**Children's Service Quarter 1 Performance 2018/19**

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**Reasons for the Report**

1. The Director of Social Services will provide a verbal report on quarter 1 2018/19 performance for Children's services, to enable the Committee to assess the progress being made in improving outcomes for children in need and children being looked after.

**Issue – performance reporting**

2. The Committee has requested a review of the format of children's services performance reporting to enable Members to review assess and challenge the progress being made in improving outcomes for Children. As this process has not yet developed an agreed format, the Director will present a verbal report for this quarter.

**Scope of Scrutiny**

3. The scope of the scrutiny of this report is for the Committee Members to review the information provided to the Committee and to provide any comments, concerns or recommendations to the Cabinet Member or Director of social services.

**Way Forward**

4. At the meeting Councillor Graham Hinchey (Cabinet Member for Children and Families) and Claire Marchant (Director of Social Services) will be in attendance to make a presentation and answer any questions Members may wish to ask.
5. Members may wish to review the information presented at the meeting and determine whether there are any comments, concerns or recommendations which they would like to pass on to the Cabinet Member or Director of Social Services.

## **Financial Implications**

6. There are no direct financial implications arising from this report. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. These financial implications will need to be considered before any changes are implemented.

## **Legal Implications**

7. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

## **Recommendation**

The Committee is recommended to review the information provided in the at the meeting and provide any comments, concerns or recommendations to the Cabinet Member and Director of Social Services.

**DAVINA FIORE**

**Director of Governance and Legal Services**

**5 September 2018**

**CYNGOR CAERDYDD  
CARDIFF COUNCIL****CHILDREN & YOUNG PEOPLE SCRUTINY COMMITTEE****11 September 2018**

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**COMMITTEE'S WORK PROGRAMME 2018 - 19**

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**Purpose of the Report and Recommendation**

1. The Council's Constitution states (Scrutiny Procedure Rule 7) that each Scrutiny Committee will set its own work programme. The Children & Young People Scrutiny Committee's terms of reference provide the Committee with the responsibility for the scrutiny of a number of specific service areas. The Committee is also responsible for the scrutiny of a number of policies and strategies that affect children and young people in Cardiff, plus it can undertake investigations into any matters relating to the children and young people of Cardiff.
2. This report provides the Committee with the outcome of the Members' consideration of the many issues that it could scrutinise. At a forum meeting of the Committee on 18 July, Members reviewed the possible items and the resulting list has been populated into the calendar, attached at **Appendix A**, for the Committee's consideration and approval.
3. Members may also wish to approve the commissioning of the proposed Task & Finish Inquiry, as identified in **paragraph 10**.

**Background**

4. Scrutiny plays an essential role in promoting accountability, efficiency and effectiveness in the Council's decision making process and the way in which it delivers services. The main roles of the Scrutiny Committees are:
  - Holding the Cabinet and officers as decision-makers to account.
  - Being a 'critical friend', through questioning how decisions have been made to provide a 'check and balance' to decision makers, adding legitimacy to the decision making process.
  - Undertaking reviews of Council services and policy.

- Undertaking reviews to develop Council services and policies.
5. The Committee at its meeting on 10 July 2018 considered a report setting out the potential items that could be considered during the municipal year. Each item was reviewed by the Members and prioritised using a list of items developed from a number of specific areas:
    - i) Prior Year Committee agendas
    - ii) Requests from previous Committee meeting letters
    - iii) Governance items
    - iv) Cabinet Forward Plan
    - v) Suggestions from Committee Members
    - vi) Suggestions from Council Directors
    - vii) Suggestions from external stakeholders (eg C3SC / Youth Council / Looked After Children)
    - viii) Items carried forward from last year's work programme.
  6. The Committee at its meeting on 10 July 2018 agreed to hold a meeting of the whole Committee, in forum mode, to consider items and issues for inclusion on the potential work programme for this municipal year. The Committee, at its forum meeting on 18 July 2018, prioritise the consideration of various performance reports, potential policy development work and potential scrutiny inquiry, for the year.
  7. The Committee also agreed that to aid in focussing the agendas more effectively and maximising the impact of the scrutiny of each item at Committee, Members would adapt the way that some issues would be scrutinised by some reports and briefings to be sent to Members prior to the Committee meeting for their consideration and comment. Should any concerns or questions be raised these would be highlighted at the Committee meeting to enable Cabinet Members and Officers to respond in a timely manner.
  8. To enable the work programme to reflect this more focused approach the Members identified those issues which they had jointly prioritised and further determined whether it would be most appropriate to scrutinise each item either at:
    - i) Full Committee

- ii) Briefing report to Committee Members, prior to Committee
- iii) Task & Finish Investigation
- iv) Informal Member Panel.

9. The resultant list of items was then added to a work plan calendar, copy attached at **Appendix A** to form a work plan for the full year. Arising from the annual programme a more detailed four monthly work programme will be published to enable interested parties to be aware of the issues being considered. As a result the work programme will be reviewed by Committee every three months and the resultant four monthly programme approved for publication.

10. Detailed below is a schedule of items which includes the task identified under the four work areas of the Committee, namely:

- **Corporate Plan and budget development and delivery** – This enables Members to review, challenge and analysis of the Council’s key policy documents affecting Children & Young People.
- **Performance and Improvement** – These reports enable the Committee to receive inspection reports, regularly review service area performance information, identify areas for further investigation and appraise the effectiveness of improvement actions and their implementation.
- **Progress and briefing reports** – These report provide the Members with a briefing on each key area together with a progress report setting out the achievements to date, challenges identified and future actions.
- **Reports from external bodies** – These reports enable the Committee to receive draft copies of partnership, consortium and joint working annual reports, to review objectives and outcomes and assess the impact of the partnerships’ work.

## Issues

11. The work programme for each Scrutiny Committee identifies various types of scrutiny investigations. Members of the Committee have consistently committed to regularly monitor and review corporate strategies, budget proposals and their delivery, performance and improvement reports, governance reports and reshaping services proposals. The Members agreed to continue this approach and identified a number of

areas for consideration by the Committee and these subsequently agreed with Directors, as detailed below:

## **Corporate Plan and Budgetary development and delivery**

- Corporate Plan / Draft Budget 2019/20 – February 2019.
- The Children’s Service element of the Social Services Delivery Plan 2019/20 - June 2019
- The Education Delivery Plan - June 2019

## **Performance and Improvement - information and monitoring reports**

### **Education**

- Performance of Cardiff Schools –, Annual statutory performance report with consortium, in January 2019.
- Cardiff 2025 updates, maybe in September 2018, November 2018, April 2019 and July 2019.
- Consortium update, in January 2019.

### **Children’s Services**

- Children Services Quarterly performance reports, September 2018, December 2019, March 2019 and May 2019.
- Social Care Director’s Statement. This will be a joint Committee meeting with Community and Adult Service Scrutiny Committee, in July 2019.
- Safeguarding Annual report. This will be a joint Committee meeting with Community and Adult Service Scrutiny Committee – November 2018 & July 2019
- Progress report on the implementation of the Out of County Placement report recommendations - July 2019.

## **Progress and briefing reports**

- Curriculum and skills briefing, - September 2018.
- Cardiff 2020 – 2025 proposals - September 2018

- Enhanced Early Help – update report – October 2018
- Child Friendly Cardiff progress briefing – November 2018
- Draft Commissioning Strategy - December 2018
- Social Services Signs of Safety, - March 2019.
- Welsh Education Strategy progress report – April 2019
- Young Carers raising awareness – progress report – May 2019
- MASH review – May 2019
- Review of recruitment and Retention of Social Workers – May 2019
- Revised Child Sexual exploitation Strategy progress report – July 2019

### **Reports from partnership bodies monitoring**

- South Central Consortium annual report - January 2019.
- Families' First progress report - October 2018.
- Regional Adoption Service annual report - November 2018.
- Corporate Parenting Annual Report – July 2019
- Family Support Annual Report – July 2019
- South Central Education Consortium – Quarterly Panel meetings with all scrutiny Chairs and Scrutiny Officers

### **Inquiry– to be undertaken by Task & Finish Groups**

The Committee Members, at the Forum meeting, agreed to undertake an inquiry which would help develop a Council Child Mental Health and Wellbeing Policy. This inquiry was suggested by a Cabinet Members, Committee Chairman and supported by the Committee Members and the Director of Education and Lifelong learning. The proposal is to work in partnership with the Education and Lifelong learning Directorate develop a Council Child Health and Cardiff & Vale University Health Board.

The Committee may wish to consider and agree whether or not to:

- a. Hold a Task & Finish Inquiry to develop and publish a Council Child Mental Health and Wellbeing policy for the Education and Lifelong Learning Directorate.
- b. To put procedures in place to help reduce the number of children & young people accessing the CAHMS services.

- c. To work in partnership with the Education Directorate, Youth Council and the University Health Board (CAHMS)
- d. To receive evidence from stakeholders and young people on the key aspects of the policy.
- e. To report its findings to Cabinet and the University Health Board.

The anticipated outcomes from the development of the Policy has been identified as:

- To improved support and assistance for Children and Young People experiencing problems with their mental Health and wellbeing.
- To Improved attendance at schools
- To reduction in the number of children and young people being referred to CAMHS

### **Pre-Decision Scrutiny and Call-in**

The Committee may also wish to undertake an evaluation of proposals prior to their consideration by the Cabinet, or prior to their implementation. Under these circumstances the issues can require detailed scrutiny and the Chair of the Committee will identify which items the Committee can have the most impact on. As such the work programme has included sufficient flexibility to enable the Committee to undertake this work effectively. Currently there are no items identified on the Cabinet Forward plan.

### **WAY FORWARD**

12. It is suggested that the Committee considers agreeing the task & finish and scrutiny topics as proposed **in paragraph 10** of this report, and further agrees the draft timetable of issues for the Committee as set out in **paragraph 9** above and summarised in **Appendix A**.

### **LEGAL IMPLICATIONS**

13. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to

Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

## **FINANCIAL IMPLICATIONS**

14. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

## **RECOMMENDATIONS**

The Committee is recommended:

- To consider the information set out in **Paragraph 9** of the report and agree the proposed Work Plan Timetable for 2018/19 as set out in **Appendix A**.
- To agree to undertake the Task & Finish Group Inquiry as set out in **Paragraph 10**, in accordance with Part 1 of the Scrutiny procedure rules, and to seek nominations for the first inquiry that the Committee agrees to undertake.
- To receive further work programme update to enable a four monthly work programme to be published quarterly.

**Davina Fiore**

**Director Governance and Legal Services**

**5 September 2018**

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Scrutiny Work Streams	11 September 2018	09 October 2018	13 November 2018	11 December 2018	15 January 2019	19 February 2019 Budget meeting	12 March 2018	09 April 2018	14 May 2019	11 June 2018	09 July 2018
Corporate and Budget Development						Budget and Corporate Plan				Education / consortium delivery plan	
									Children's services delivery plan		
Performance and Improvement	provisional school results - briefing		Cardiff 2020-2025		Schools Annual Report			Cardiff 2020-2025		Cardiff 2020 - 2025 update	
	Children's Services Performance report Q1			Children's Services Performance report Q2			Children's Services Performance report Q3		Children's Services Performance report Q4		
					Consortium performance						
Progress / briefing reports	Cardiff 2020 - 2025 briefing		Child friendly Cardiff - progress report	Draft Commissioning Strategy			Signs of safety - update	welsh education strategy - progress	Young carers raising awareness - update		
	Cirriculum and skills briefing	Enhanced Early help - update							MASH - Review outcome		Revised child sexual exploitation Strategy
									Recruitment of Social Workers		
Cabinet Responses				Out of county placements - cabinet response						Child Mental Health and Wellbeing	Out of county placements - progress report
Governance of partnerships and consortium		Families First Annual Report									Corporate parenting Annual Report
			Regional adoption service Annual Report								Intragated Family Support Annual Report

Scrutiny Work Streams	11 September 2018	09 October 2018	13 November 2018	11 December 2018	15 January 2019	19 February 2019 Budget meeting	12 March 2018	09 April 2018	14 May 2019	11 June 2018	09 July 2018
Cabinet reports pre-scrutiny											
School organisation draft cabinet reports											
Scrutiny Panel											
Children's services performance panel											
Joint Committee's											
											Director off social services Annual Report
											Corporate safeguarding Annual Report
Committee Improvement Inquiries											
Child Mental Health and Wellbeing											

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Corporate		Performance & Information	
Pre- Decision - Cabinet		progress reports	
Updates from previous Scrutiny		Governance	
Potential Task & Finish Inquiry		Panel meetings	